

# Ordinary Council Meeting Minutes 19 September 2018

Ordinary Council Meeting of the Victoria Plains Shire Council held – in – Council Chambers, Cavell Street Calingiri commencing – 2.04 pm.

# **DISCLAIMER:**

The recommendations contained in this agenda are officers' recommendations only and should not be acted upon until Council has resolved to adopt those recommendations.

The resolutions of Council should be confirmed by perusing the minutes of the Council meeting at which these recommendations were considered. Resolutions are not considered final until the minutes of the meeting are confirmed or advised in writing by the CEO or authorised person.

Members of the public should also note that they act at their own risk if they enact any resolution prior to receiving official written notification of Council's decision.

Please note that meetings are recorded for minute taking purposes.

# **CONTENTS**

1.	•	DE	CLARATION OF OPENING	4
	1.1		Opening	4
	1.2	2	Announcements by presiding member	4
	1.3	3	Announcement of visitors and presentations	4
2.	•	RE	CORD OF ATTENDANCE	4
3.		DIS	CLOSURES OF INTEREST	5
4.	•	PUI	BLIC QUESTION TIME	5
	4.1		Response to previous public questions taken on notice	5
	4.2	2	Public questions without notice	5
5.		PRI	ESENTATIONS AND DEPUTATIONS	8
	5.1		Presentations	8
	5.2	<u>.</u>	Deputations	8
6.		API	PLICATIONS FOR LEAVE OF ABSENCE	8
7.	•	СО	NFIRMATION OF MINUTES	8
	Bus	sine	ss arising from Minutes	8
8.	•	ME	MBERS QUESTIONS WITHOUT NOTICE	9
9.	•	PRI	ESIDENT AND COUNCILLORS REPORTS	9
1(	0.	REI	PORTS REQUIRING DECISION	10
	10.	.1	Monthly Financial Statements – July 2018	10
	10.	2	Monthly Financial Statements – August 2018	12
	10.	.3	Accounts for Endorsement	14
	10.	4	Local Laws Final Adoption – Amenity 2018 and Meeting Procedures 2018	17
	10.	.5	Mogumber Outback Club – 2017-2018 Community Funding approval	21
	10.	.6	Policy Manual 2018	25
	10.	7	Royalty for road making materials	27
	10.	.8	Yued Working Party	29
1	1.	ME	MBER MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN	32
1:	2.	NE	W BUSINESS OF AN URGENT NATURE REQUIRING DECISION	32
	12.		Housing	
1:	3.	ME	ETING CLOSED TO PUBLIC	33
	13.	.1	Shire of Victoria Plains Enterprise Bargaining Agreement 2005	33
1,	4	CLC	OSURE OF MEETING	34



# **Minutes**

# Ordinary Meeting of the Victoria Plains Shire Council

Held in the Council Chambers, Cavell Street, Calingiri on 19 September 2018 commencing at 2.04 pm.

# 1. DECLARATION OF OPENING

# 1.1 Opening

The President declared the meeting open at 2.04 pm.

# 1.2 Announcements by presiding member

The President advised that the meeting is recorded for accuracy of the minutes.

# 1.3 Announcement of visitors and presentations

None

# 2. RECORD OF ATTENDANCE

Members present Cr D Lovelock, President

Cr P Bantock, Deputy President

Cr J Corless-Crowther

Cr A Broadhurst

Cr J King Cr S Penn Cr N Clarke

Staff attending Ms G Teede, Chief Executive Officer

Mr R Edwards, Manager Works & Services

Mr N Mitchell, Governance Officer

Apologies None

Approved leave of absence None

Visitors None

Members of the public Ms Rebecca Kelly

Mr Jim Kelly Ms Janine Varley Mr John Reid

Mr Malcolm Palmer

Ms Pamela Goudge-Evans

# 3. DISCLOSURES OF INTEREST

Dioologic		
Refer – Local Gov	ernment Act, l	Regulations, Code of Conduct, and Declaration Forms in Councillor folders.
Туре	Item	Person / Details
Financial	4.2	Cr Bantock Trustee of trust owning land being the subject of public question time
Proximity		None
Impartiality	10.5 10.8	Cr Bantock Member of Mogumber Outback Club Inc. Cr Bantock Member of Mogumber Outback Club and Mogumber Progress Association
	Refer – Local Gov Type  Financial  Proximity	Financial 4.2  Proximity Impartiality 10.5

# 4. PUBLIC QUESTION TIME

Refer - Local Government Act, Regulations, Local Law and Submission Form & Guidelines circulated.

Public Question Time opened at 2:06 pm.

# 4.1 Response to previous public questions taken on notice

None

# 4.2 Public questions without notice

Where written questions are not submitted, a summary of the questions and responses are given, as per the Local Government (Administration) Regulations 1996 r.11(e).

# Ms Pamela Goudge-Evans

- Q1 Will Council consider replanting of trees in Mofflin St, to replace those that have been removed?
- A1 Referred to the Works Manager for attention.

#### Ms Rebecca Kelly

- Q1 Has the Council received any plans or building applications, and given approval for various works and renovations on Lot 4 Old Mogumber Post Office?
- A1 Taken on notice as this is a matter that requires planning advice.
- Q2 Has it followed any heritage protocols?
- Cr Bantock declared a financial interest in this matter and left the meeting at 2.11 pm.
- A2 The property is listed in the Shire's Municipal Heritage Inventory, and is not on the State or Federal heritage listing, and so has no restrictions.
- Q3 So it is not a heritage building under State or Federal?
- A3 That is my understanding.

#### Mr Jim Kelly

- Q1 That building is a Heritage 3 just like the Mogumber Hotel. And for my information from the Dept for Heritage there is to be no renovation or interference with land or buildings on a Heritage 3 site without Shire planning approval. Have you seen a planning approval?
- A1 Taken on notice, but information I have is that this building would not require such information.
- Q2 It is a Heritage 3, and redirected to CEO, have you seen planning approval?
- A2 (CEO) Taken on notice.
- Q3 Mr President, did you receive a letter from me seeking an apology from Cr Pauline Bantock for comments made to me?
- A2 I will not accept that question.
- Cr Bantock returned to the meeting at 2.15 pm.

#### Mr John Reid

- Q1 I was wondering if there had been any development on the Mogumber water situation, and what is happening?
- A1 We spoke to the Water Corporation in August, who are proceeding, but slowly. Part of their undertaking was to look at drilling for water on what is effectively Shire land.
- Q2 Has consideration been given to tuning on the existing infrastructure to fill the tank up? There is existing infrastructure that just requires a flick of a switch.

- A2 (CEO) Recent email from the Water Corporation is that there has been a referral made, and the Shire is waiting to hear further from them.
  - (President) The Shire does not have access to the water.
- Q3 Has any consideration been given to relocation of the current ineffectual downpipe to the bottom of the hill?
- A3 (Works Manager) Has been discussed, and are considering putting in a 110mm pipe to alleviate the problem. Also looking at using the second tank with an electric pump, which would enable 2 vehicles can be filled at the same time.

#### Mr Malcolm Palmer

- Q1 Last November, the possibility of farmers purchasing rubbish bins for recycling was raised. Is there a way farmers can purchase these or get a rebate price?
- Q2 There was also talk or solar panel lighting in town. Has anything been done about this?
- A2 There has been some enquiries made regarding solar lighting, but this will need to be investigated further.
- A1 Are looking at options for rubbish services, so will have to take on notice.

# Ms Rebecca Kelly

- Q1 Has Cr Bantock declared any interest about appearing at our State Administrative Tribunal hearing?
- A1 I will not answer this question as it is an individual situation.
- Q2 Have you received a declaration?
- A2 It is not a Council issue.

#### Mr Jim Kelly

- Q1 In respect to Mogumber Reserve, there are plants that are outside or inside the rodeo area, that are protected species. The fences or tape have fallen, and the plants need to be protected properly. Will the Shire protect all the protected species within the Mogumber Reserve by taping them off?
- A1 Where there is protected species it is a requirement to do so.
  - (Works Manager) There is a busy bee planned in the near future, and it is intended to erect pipe railing around the trees at the drip line to prevent parking under them and damage to roots. Other plants will be pegged as appropriate.

None

Public question time closed at 2.29 pm.

5. PRESENTATIONS AND DEPUTATIONS
5.1 Presentations
None
5.2 Deputations
None
6. APPLICATIONS FOR LEAVE OF ABSENCE
None
7. CONFIRMATION OF MINUTES
VOTING REQUIREMENTS Absolute majority required: No
Officer Recommendation
Moved Cr Seconded Cr
That the Minutes of the following meetings, as circulated, be confirmed as a true and correct record
<ul><li>Ordinary Council Meeting held 18 July 2018,</li><li>Special Council Meeting held 30 July 2018.</li></ul>
1809-01 Council Resolution
Moved Cr Bantock Seconded Cr Corless-Crowther
That the Minutes of the following meetings, as circulated, be confirmed as a true and correct record
- Ordinary Council Meeting held 13 August 2018.
CARRIED For 7 / Against 0
Reason for variation – to correct the date of the previous Council meeting
Business arising from Minutes

# 8. MEMBERS QUESTIONS WITHOUT NOTICE

#### Cr Bantock

- Q1 Is there any update regarding the rifle range?
- A2 (CEO) Nothing further at this stage. No land has been identified.

Further report to be made to the Briefing Session.

# 9. PRESIDENT AND COUNCILLORS REPORTS

#### Cr Lovelock

1) Potential copper mine -

Visit from Caravel Minerals who are envisaging a copper mine in the area between Calingiri and Wongan Hills. Have done several test drills, but will be doing more in the coming months. By April or May 2019, should be progressing to the next stage. Some of the issues include water supply, noise and dust suppression, access to transport.

Looking to be a 30 year project with 500 staff in construction phase of 2-3 years, and an operational workforce of approx. 200. An estimated 200,000 tonnes of ore would be transported by road once in production.

Presentation is planned to be made at the November Council meeting.

2) Avon Midland Country Zone –

Matters discussed included -

- Harvest Mass Management Scheme
- Local Government Act review including
  - o universal training for councillors
  - red tape reduction
  - mandatory code of conduct
  - o declarations of gifts
- Motions put to WALGA AGM

# Cr Clarke

- 1) Rural Minds workshop
  - Attended by 25 people, with many positive reports
  - Leads into the Assist training, with events planned in Bolgart and Calingiri in near future

#### Cr Bantock

Participated in a Public Health Act and health planning webinar through WALGA.

# 10. REPORTS REQUIRING DECISION

# 10.1 Monthly Financial Statements – July 2018

File reference			
Report date			12 September 2018
Applicant/proponer	nt		Shire of Victoria Plains
Officer disclosure	of interes	t	Nil
Previous meeting r	eferences	3	Nil
Prepared by			Bob Waddell – Financial Consultant Ina Edwardson – Finance and Administration Manager
Authorised by			Glenda Teede, CEO
Attachments			
Attachment 1 Page 3		3	Monthly Financial Statements – 31 July 2018

#### **PURPOSE**

To receive the monthly financial statements for the period ending 31 July 2018.

#### **BACKGROUND**

Section 6.4 of the Local Government Act 1995 requires a Local Government to prepare financial reports.

The Local Government (Financial Management) Regulations 34 & 35 set out the form and content of the financial reports which have been prepared for the periods as above and are presented to Council for approval.

#### COMMENT

The 31 July 2018 Monthly Financial Statements are presented for review.

It should be noted that the 18/19 budget figures adopted by Council have been uploaded into the Shire's accounting software SynergySoft. Significant Variances have been reported on within the Statements at Note 2. There are not too many significant variances to report with this report only containing one month of financial activity.

Rate revenue was not been raised until August so the Net Current Assets figure as at 31 July 2018 is quite low compared to the same period last year where rates had been levied in July 2017 (Refer Note 3). The Net Current Asset Position as at 30 June 2018 has not been finalised as some year-end closing entries for the Shire's accounts are still pending.

#### CONSULTATION

Mr Bob Waddell, Bob Waddell and Associates Pty Ltd

#### STATUTORY CONTEXT

Local Government (Financial Management) Regulations 1996 –

r.34 – financial activity statement required each month and details of what is to be

included

# **CORPORATE CONTEXT**

None

# STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 –

5.	Civic leadership – to better allocate scarce resources and effectively interact with the community	
	No specific implication	

# FINANCIAL IMPLICATIONS

None

# **VOTING REQUIREMENTS**

Absolute Majority Required: No

1809-02	Officer Recommendation / Council Resolution

Moved Cr Clarke Seconded Cr Broadhurst

That Council receive the 31 July 2018 Monthly Financial Statements as presented:

CARRIED For 7 / Against 0

Commonly-used abbreviations			
CEO	Chief Executive Officer		

# 10.2 Monthly Financial Statements – August 2018

File reference			
Report date			12 September 2018
Applicant/proponer	nt		Shire of Victoria Plains
Officer disclosure	of interes	t	Nil
Previous meeting r	eferences	3	Nil
Prepared by			Bob Waddell – Financial Consultant Ina Edwardson – Finance and Administration Manager
Authorised by			Glenda Teede, CEO
Attachments			
Attachment 1 Page 27		27	Monthly Financial Statements – 31 August 2018

#### **PURPOSE**

To receive the monthly financial statements for the period ending 31 August 2018.

#### **BACKGROUND**

Section 6.4 of the Local Government Act 1995 requires a Local Government to prepare financial reports.

The Local Government (Financial Management) Regulations 34 & 35 set out the form and content of the financial reports which have been prepared for the periods as above and are presented to Council for approval.

#### **COMMENT**

The 31 August 2018 Monthly Financial Statements are presented for review.

Significant Variances have been reported on within the Statements at Note 2. There are not too many significant variances to report with this report only containing two months of financial activity.

Rate revenue was levied in August so the Net Current Assets figure as at 31 August 2018 has jumped from the previous month end. On top of this the first quarter of Financial Assistance Grants have been received.

#### **CONSULTATION**

Mr Bob Waddell, Bob Waddell and Associates Pty Ltd

#### STATUTORY CONTEXT

Local Government (Financial Management) Regulations 1996 –

 r.34 – financial activity statement required each months and details of what is to be included

# **CORPORATE CONTEXT**

None

# STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

5.	Civic leadership – to better allocate scarce resources and effectively interact with the community
	No specific implication

#### FINANCIAL IMPLICATIONS

None

# **VOTING REQUIREMENTS**

Absolute Majority Required: No

# 1809-03 Officer Recommendation / Council Resolution

Moved Cr Corless-Crowther

Seconded Cr Bantock

That Council receive the 31 August 2018 Monthly Financial Statements as presented:

CARRIED For 7 / Against 0

Commonly-used abbreviations		
CEO	Chief Executive Officer	

Mr Bob Waddell left the meeting at 2.53 pm

#### 10.3 Accounts for Endorsement

File reference			F1.8.4
Report date			7 September 2018
Applicant/propone	ent		Nil
Officer disclosure	of interes	st	Nil
Previous meeting	reference	s	Nil
Prepared by			Glenn Deocampo – Finance Officer
Authorised by			Glenda Teede, CEO
Attachments			
Attachment 1	Page	51 n/a	Public schedule – in the Attachments.  Restricted schedule – to elected members under separate cover

#### **PURPOSE**

To present the list of payments made for the month of August 2018.

#### **BACKGROUND**

As per Local Government Act and Financial Management Regulations.

#### COMMENT

Each month Council is to be advised of payments made during the preceding month; the amount, payee, date and reason for payment.

#### **CONSULTATION**

None

#### STATUTORY CONTEXT

Local Government Act 1995 -

• s.6.8(2)(b) – expenditure is to be reported to the next ordinary meeting of Council

Local Government (Finance) Regulations 1996 -

- r.13 Payments for municipal fund or trust fund
  - (1) the Chief Executive Officer is to provide a list of accounts paid from the Municipal fund or Trust fund, a list of all accounts paid each month showing for each account paid
    - a) The payee's name
    - b) The amount of the payment
    - c) The date of the payment
    - d) Sufficient information to identify the transaction
  - (3) the listing to be presented to the Council at the next ordinary meeting of Council after preparation.

#### **CORPORATE CONTEXT**

Policy 6.5.1 -

(b) The Chief Executive Officer and in their absence the Corporate Services Manager are authorised to allow all creditors to be paid according to their trading terms and for payments to be endorsed by Council after payment rather than approved by Council prior to payment.

(c) All payments made prior to the meeting shall be presented to Council for endorsement or approval of payment.

# STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

5.	Civic leadership – to better allocate scarce resources and effectively interact with the community
	No specific implications

#### FINANCIAL IMPLICATIONS

All payments are in accordance Council's adopted budget.

#### **VOTING REQUIREMENTS**

Absolute Majority Required: No

1809-04	Officer Recommendation / Council Resolution	
1003-04	Officer Necommendation / Council Nesolution	

Moved Cr Bantock

Seconded Cr King

That the payments made for August 2018 from the Municipal Bank Account as per the attached listing and summarised below, be endorsed:

Payment type	References from – to	\$ Amount
Creditor EFT Payments**	6698 - 6794	411,160.55
Creditor Cheque Payments	12186 - 12192	23,051.68
Direct Debit Payments**	10575.1- 10590.3	18,413.32
Salaries & Wages EFT	PE 08/08/2018 PE 22/08/2018	71,811.78
Trust Payments		NIL
	TOTAL	\$524,437.33

<sup>\*\*</sup>includes salary and wages deductions, and SGC

CARRIED For 7 Against 0

Commonly	Commonly-used abbreviations							
CEO	Chief Executive Officer							
SGC	Superannuation Guarantee Contribution							

# 1809-05 Council Resolution

Moved Cr Clarke

Seconded Cr Penn

That the meeting adjourn, the time being 2.53 pm.

CARRIED For 7 / Against 0

# Resumption

The meeting resumed at 3.21 pm with all members and staff present at the adjournment in attendance.

# 10.4 Local Laws Final Adoption – Amenity 2018 and Meeting Procedures 2018

File reference			A2.22.3		
Report date			11 September 2018		
Applicant/proponent			Shire of Victoria Plains		
Officer disclosure	e of intere	st	None		
Previous meeting	reference	es	16 May 2018		
Prepared by			Niel Mitchell, Governance		
Authorised by			Glenda Teede, CEO		
Attachments					
Attachment 1	Page	58	Summary of submissions - Amenity		
Attachment 2	Page	60	Draft Amenity Local Law 2018		
Attachment 3	Page	75	Summary of submission – Meeting Procedures		
Attachment 4	Page	76	Draft Meeting Procedures Local Law 2018		

#### **PURPOSE**

To finalise the adoption of -

- Amenity Local Law 2018; and
- Meeting Procedures Local Law 2018.

#### **BACKGROUND**

The purpose of this report is -

- 1) make the local laws, incorporating all amendments as approved by Council;
- 2) authorise the affixing of the Common Seal to the local laws;
- 3) authorise publication of the local laws in the Government Gazette; and
- 4) give local public notice, (after Gazettal), of the date the local laws will come into effect.

#### COMMENT

The procedure for making local laws requires Council to advertise state-wide, advising of its intention to make a local law, and invite submissions to be made on any proposed local law for a six-week period. At the closure of the submission period, Council is to consider all submissions before making a local law.

The draft local law was advertised, both locally and state-wide, for public comment on the proposed Local Law

An advertisement was placed in the West Australian on 6 June 2018 and the Victoria Plains Newsletter for June 2018, with the submission period for public comment closing on 27 July 2018.

At the close of the submission period, no public submissions had been received, although comment from DLG was received as per Attachment 1.

The DLG's comments covered multiple areas. No substantive matters were raised in relation to either local law, with the comments being of –

- minor editorial nature, and
- being of a contextual or technical nature, punctuation and grammar.

None of the suggested changes altered the intent of the provision amended nor placed additional obligations on the community. Accordingly, it is considered that the amendments agreed are not of a significant nature that requires re-advertising.

The attached drafts have been amended from the proposed local laws advertised for public submissions, in accordance with the DLGC comments as noted and agreed.

#### Summary

Once formally adopted by Council, the local laws -

- are to be published in the Government Gazette
- local public notice given of adoption (separate to previous advertising of proposals),
- signed copies are to be sent to relevant Ministers or their delegate, and
- copies sent to the Parliamentary Joint Standing Committee on Delegated Legislation together with other required documentation, within 10 days of publication in the Government Gazette.

#### Please note -

- disallowance of a local law may be made by Parliament, and could take some time depending on sitting days,
- takes effect on the day stipulated in the local law, generally 14 days after publication in the Government Gazette.

#### **CONSULTATION**

Ms Glenda Teede, CEO

#### STATUTORY CONTEXT

Local Government Act 1995 -

 s.3.12 – Procedure for making local laws incl. subclause (4) – requirement for absolute majority

#### CORPORATE CONTEXT

None

#### STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

1.	Community – to enhance and improve a sense of community in the Shire
1.4	Support sporting, volunteer and community groups
5.	Civic leadership – to better allocate scarce resources and effectively interact with the community
5.4	Measures to improve organisational efficiency

#### FINANCIAL IMPLICATIONS

Cost of publication in Government Gazette and giving local public notice.

#### **VOTING REQUIREMENTS**

Absolute Majority Required: Yes

#### Officer Recommendation

#### That Council -

- resolves to make the following local laws as per the attached drafts, incorporating amendments outlined by the Department of Local Government, Sporting & Cultural Industries –
  - Amenity Local Law 2018;
  - Meeting Procedures Local Law 2018
- 2. authorise the President and CEO to sign and affix the Common Seal to the Local Laws;
- authorise the CEO to
  - publish the Local Law in the Government Gazette and provide copies of the local laws to the Minister for Local Government; and
  - forward a copy of the Gazetted Local Laws, explanatory memoranda and associated documentation to the Parliamentary Joint Standing Committee on Delegated Legislation for review.

#### 1809-06 Council Resolution

Moved Cr Bantock

Seconded Cr Broadhurst

That consideration of the Amenity Local Law be deferred.

CARRIED For 7 / Against 0

#### 1809-07 Council Resolution

Moved Cr Corless-Crowther

Seconded Cr Bantock

#### That Council -

- resolves to make the following local law as per the attached drafts, incorporating amendments outlined by the Department of Local Government, Sporting & Cultural Industries –
  - Meeting Procedures Local Law 2018
- 2. authorise the President and CEO to sign and affix the Common Seal to the Local Law;
- 3. authorise the CEO to -
  - publish the Local Law in the Government Gazette and provide copies of the local laws to the Minister for Local Government; and
  - forward a copy of the Gazetted Local Law, explanatory memoranda and associated documentation to the Parliamentary Joint Standing Committee on Delegated Legislation for review.

#### CARRIED BY ABSOLUTE MAJORITY For 7 / Against 0

Reason for variation – to withdraw the proposed Amenity Local Law for further revision

# **Commonly-used abbreviations**

CEO Chief Executive Officer

DLG Dept of Local Government, Sporting and Cultural Industries

JSCDL Parliamentary Joint Standing Committee on Delegated Legislation

Cr Bantock declared an impartiality interest in the following item.

# 10.5 Mogumber Outback Club – 2017-2018 Community Funding approval

File reference					
Report date			12 September 2018		
Applicant/proponent			Mogumber Outback Club		
Officer disclosure of interest			Nil		
Previous meeting references					
Prepared by			Niel Mitchell, Governance Officer		
Authorised by			Glenda Teede, CEO		
Attachments					
Attachment 1	Page	100	Shire letter of approval to Mogumber Outback Club of 20 June 2017		

#### **PURPOSE**

To consider the Club's request that the funding be held over for the 2018-2019 financial year.

#### **BACKGROUND**

The Mogumber Outback Club application for assistance for fencing etc at the Mogumber Reserve was approved by Council for the 2017-2018 Budget.

The letter advising of approval clearly states that the assistance is subject to planning approvals, but these have not yet been finalised. From information provided, the approvals for clearing and heritage were obtained (State based legislation) and the native title implications (Commonwealth legislation) are currently being addressed.

Approvals under State legislation must not be considered or presumed as automatic satisfaction of Commonwealth legislation, which will over-ride State legislation if there is any inconsistency. Compliance with all levels is required.

The Club have requested that the approval remain valid for the current financial year, however, no Budget allocation has been made for 2018-2019.

#### COMMENT

Under the Local Government Act s.6.2 a budget is to be adopted for the year ending 30 June of the following year. Accordingly, all approvals given in one budget lapse and do not automatically "carry over" to the following year. Each year's authorisations expire on 30 June and cannot be used to justify expenditure in the following financial year. It is very common that unexpended funds or incomplete projects do continue, but the Act requires that these be included in the Budget.

If not in the Budget, it is unbudgeted expenditure and section 6.8 of the Act applies. This section relates to expenditure prior to adoption of the Budget, and is intended for operational and unavoidable expenses such as utilities, salaries and wages etc, and not discretionary expenditure.

If the request is approved by Council, the funds should not be transferred and held in Trust, since until such time as all criteria of the approval of the assistance are met, the funds do not belong to the Club but to the Shire. The funds could continue in the Municipal Account or be transferred to an appropriate Reserve account to insulate the funds from general Shire expenses, as Reserve are funds under Council control.

# Current Council Policy (2017) states -

#### 6.5.3 Financial Assistance – Community Bodies

The following procedure shall apply for all community bodies seeking Council funding support for projects in any financial year:

- a) Application shall be made not later than 31st March in the year preceding the commencement of the following financial year i.e. 1st July to 30th June,
- Applications must include full details of the proposal and include accurate assessments of cost and the anticipated outcomes,
- Applications must include details of the organisations contribution in cash and in kind to the project and the amount sought from Council,
- d) Applications must be accompanied by an up to date statement of the financial position of the organization and usage of any facility to be upgraded including the average annual amount of fees received in the preceding 3 years,
- e) Works cannot be commenced in anticipation of a shire subsidy being provided without the approval of Council to commence prior to funding consideration,
- f) Council will consider all applications received and allocate budget funding of up to a total of \$50,000 per annum on a priority basis,
- g) Funding provided will in normal circumstances not exceed two-thirds (2/3) of the total cost of the project however projects to rectify items that are a safety hazard to users of the facility may be 100% funded. The (1/3) contribution, where required, from the community body may include in kind works allocated on the following basis; unskilled labour is calculated at \$25 per hour and skilled labour (qualified trades people) at \$40 per hour,
- Council is under no obligation to fund or subsidise any project and each application will be considered on its merits,
- i) Where a funded project is not commenced during the financial year that funding is allocated a new application must be made for the next year or funding will be deemed to have lapsed. Unspent Funding is not automatically rolled forward. Any groups that regularly have unspent funds may not be considered for future funding rounds,
- j) The Shire's Community Development Officer must be consulted as a part of the application process.

It is open to Council to make advance or progress payments. It is noted that the Club has paid for the materials required for the project, in anticipation of all clearances being obtained. However, this is their risk, as there is no certainty of all approvals being forthcoming. In this case, since external approvals are required that are not under the Shire's or Club's control, it is suggested that no payment be made until all approvals, planning etc is in place, and the work has formal approval to proceed.

Council should be aware of the potential for setting a precedent in making a decision either way in relation to this matter.

If the request is approved, an absolute majority decision is required being as it is unbudgeted expenditure and will require a consequential Budget variation.

#### **CONSULTATION**

Glenda Teede, CEO Mogumber Outback Club

#### STATUTORY CONTEXT

Local Government Act 1995 -

- s.6.2 local government to prepare annual budget
- s.6.8 expenditure not in annual budget

# **CORPORATE CONTEXT**

Policy (2017) 6.5.3 – Financial Assistance – Community Bodies Community assistance program

#### STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

1.	Community – to enhance and improve a sense of community in the Shire
1.4	Support sporting, volunteer and community groups
1.5	Increase community activities
1.6	Develop new / reuse existing community facilities
2.	Economic – to improve and add to local economic development and activity
2.1	Examine opportunities to diversify the local economy through initiatives such as tourism
2.3	Improve community connectivity
4.	Infrastructure – to maintain / add to infrastructure used by the community
4.3	Maintain / improve community facilities to an agreed standard

#### FINANCIAL IMPLICATIONS

Unbudgeted expenditure of \$15,000 if approved To be included in statutory Budget review

#### **VOTING REQUIREMENTS**

Absolute majority required: Yes

#### Officer Recommendation

#### That -

- the unbudgeted expenditure of \$15,000 originally made in the 2017-2018 Budget for assistance to the Mogumber Outback Club be approved, subject to the same requirements for payment of the assistance; and
- no payment be made to the Mogumber Outback Club until all approvals, planning requirements etc are satisfactorily concluded.

# 1809-08 Council Resolution

#### Moved Cr Bantock

#### Seconded Cr Corless-Crowther

#### That -

- the unbudgeted expenditure of \$15,000 originally made in the 2017-2018 Budget for the community request submission of the Mogumber Outback Club permanent arena ring and yards located on Reserve 8588 be approved, subject to the same requirements for payment of the assistance; and
- no payment be made to the Mogumber Outback Club until all approvals, planning requirements etc are satisfactorily concluded.

#### **Procedural Motion**

Moved Cr Penn

Seconded Cr Clarke

That this matter be deferred to the October 2018 Council meeting for further information to be obtained.

LOST For 2 / Against 5

#### **Substantive Motion**

The substantive motion was -

CARRIED For 5 / Against 2

Cr Penn and Cr Clarke asked to be recorded as having voted against the motion

#### **Commonly-used abbreviations**

CEO Chief Executive Officer

# 10.6 Policy Manual 2018

File reference			A1.1.7	
Report date	Report date		12 September 2018	
Applicant/propo	Applicant/proponent		Shire of Victoria Plains	
Officer disclosu	re of inter	est	Nil	
Previous meetin	g referen	ces		
Prepared by			Niel Mitchell, Governance Officer	
Authorised by	Authorised by		Glenda Teede, CEO	
Attachments				
Attachment 1	Page	101 102 104	1 1 1 1 1 1 1 1 1 1	

#### **PURPOSE**

To continue review of the existing Policy Manual compiled as at December 2017, and adopt new or revised policies.

#### **BACKGROUND**

The current Policy Manual is a mix of delegations, policy, administrative matters that needs thorough review and integration across the framework of legislation, authority and instructions applying and given by Council.

A detailed review is one of the matters identified by the Audit Committee on 21 March 2018, and subsequently directed by Council on 28 March 2018.

#### **COMMENT**

The old Policy Manual 2017 is undergoing detailed progressive review, and those policies that Council resolves should continue, amend or create will be transferred to the Policy Manual 2018 initiated on 16 May 2018. The two documents will need to be referred to while the review is in progress.

Specific policies presented for Council adoption are as follows -

- 8.20 Employee Superannuation
  - The current policy implies that no additional contribution will be made by Council unless the employee contributes 5%
  - Similarly, there is no consideration given to the legislated increase in SGC over a number of years
  - Current policy does not make any comment about choice of fund or default fund.
- 8.21 Equal Employment Opportunity
  - Statement as required by the Equal Opportunity Act
- 13.7 Acquisition of road making materials non Shire controlled land
  - To require written agreement prior to taking of materials, covering compensation (royalty), rehabilitation and reinstatement

#### **CONSULTATION**

None

#### STATUTORY CONTEXT

Superannuation Guarantee Contribution (Administration) Act 1992 (Commonwealth)

Equal Opportunity Act

#### CORPORATE CONTEXT

None

#### STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

5.	Civic leadership – to better allocate scarce resources and effectively interact with the community
5.2	Improve elected member performance
5.4	Measures to improve organisational efficiency

# FINANCIAL IMPLICATIONS

None

#### **VOTING REQUIREMENTS**

Absolute Majority Required: No

# 1809-09 Officer Recommendation / Council Resolution

Moved Cr Corless-Crowther

Seconded Cr Broadhurst

That -

- a) the following policies in the Policy Manual 2017 be deleted -
  - 8.1.11 Superannuation
  - 8.1.14 Equal Opportunity Policy Statement
- b) the following policies be adopted as presented -
  - 8.20 Employee Superannuation
  - 8.21 Equal Employment Opportunity
  - 13.7 Acquisition of road making materials non Shire controlled land

CARRIED For 7 / Against 0

# Commonly-used abbreviations

CEO Chief Executive Officer

Policy Manual 2017 Shire of Victoria Plains Policy Manual as amended to December 2017
Policy Manual 2018 Shire of Victoria Plains Policy Manual as adopted on 16 May 2018

# 10.7 Royalty for road making materials

File reference			
Report date			13 September 2018
Applicant/propo			Shire of Victoria Plains
Officer disclosur	re of inter	est	Nil
Previous meetin	revious meeting references		
Prepared by	repared by		Niel Mitchell, Governance Officer
Authorised by	thorised by		Glenda Teede, CEO
Attachments	Attachments		
Attachment 1	Page		Nil

#### **PURPOSE**

To determine an appropriate amount for payment of royalty to landowners for road making materials.

#### **BACKGROUND**

The Shire has been requested to advise the amount of royalty to be paid to landowners for gravel etc taken for roadworks.

# **COMMENT**

It is a common practice to do so, and has been usual for the Shire to do so. Information from a number of Shires indicates that the amount of payment does vary, but is generally in the region of \$0.90 to \$1.50 per tonne (Shire of Quairading, Westonia, Narembeen, Dalwallinu)

Main Roads WA may pay up to a maximum rate of \$3.10 per tonne, depending on circumstances.

The Shire of Goomalling pays a very high rate of \$3.00 per tonne, but makes no comment in their policy regarding rehabilitation or reinstatement.

Shire of Beverley pays \$2.00 per tonne, and their Policy does comment briefly on rehabilitation. Shire of Dandaragan pays \$2.50 per tonne.

A brief search of Shire records does not reveal the last time that this rate was resolved by Council. In recent times, payment to a number of landowners has been made using a rate of \$1.10 per tonne.

Costing of roadworks for the current Budget 2018-2019 is at the rate of \$1.10 per tonne.

# **CONSULTATION**

Road west Engineering Group Local governments as noted in the Comment

# **STATUTORY CONTEXT**

Local Government Act 1995

#### **CORPORATE CONTEXT**

Delegation 13.4 - Road making materials - Non Shire controlled land

Proposed Policy – Acquisition of road making materials

#### STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

4.	Infrastructure – to maintain / add to infrastructure used by the community	
4.3	Maintain / improve community facilities to an agreed standard	

#### FINANCIAL IMPLICATIONS

Increased cost of roadworks if the rate per tonne is resolved at a higher rate.

#### **VOTING REQUIREMENTS**

Absolute Majority Required: No

#### Officer Recommendation

That the royalty paid by the Shire for road making materials be \$1.10 per tonne.

#### 1809-10 Council Resolution

Moved Cr King

Seconded Cr Bantock

That the royalty paid by the Shire for road making materials be \$1.10 ex GST per tonne.

CARRIED For 7 / Against 0

Reason for variation – to clarify GST

Commonly-used abbreviation	ons	iati	revi	abb	v-used	nmonl	Com
----------------------------	-----	------	------	-----	--------	-------	-----

CEO Chief Executive Officer
MRWA Main Roads WA

Cr Bantock declared an impartiality interest in the following item.

# 10.8 Yued Working Party

File reference					
Report date			13 September 2018		
Applicant/proponent			Shire of Victoria Plains		
Officer disclosure of interest			Nil		
Previous meeting references					
Prepared by			Niel Mitchell, Governance Officer		
Authorised by			Glenda Teede, CEO		
Attachments					
Attachment 1	Page	106	National Native Title Tribunal – Native Title Claimant Applications and Determination Areas		

#### **PURPOSE**

To consider Shire representatives on the Yued People Working Group for Mogumber Reserve.

#### **BACKGROUND**

Following a number of approaches from the Yued People representatives, a meeting was held with the South West Aboriginal Land and Sea Council on 15 August 2018.

The meeting focussed on developments and usage of the Mogumber Reserve, and as a part of the discussions a working group was proposed.

#### COMMENT

Mr Peter Wittkuhn of McLeod's Barristers and Solicitors is acting for the Shire in this matter.

Mr Brad Goode has been engaged to conduct an Ethnographic Aboriginal Heritage Survey. As part of this Survey, a group of Yued Elders will be meeting with Mr Goode and with the Shire.

SWALSC have nominated 6 Elders to represent the Yued People. It is suggested that the Shire nominate not more than 6 persons to meet with the Elders and Mr Goode.

Advice has been received that the Elders would like one of the people to be the person who designed the rodeo facilities proposed for the reserve. Other suggestions are that the Shire representatives include –

- Shire President being head of Council
- CEO

Dates, place and times of proposed meetings are to be agreed.

It is expected that this consultation may in time lead to a Memorandum of Understanding that would encompass the whole of the Shire area.

A map showing the Yued area is attached, taken from the NNTT website on 12 September 2018. It is likely that the whole of the Shire is within the Yued area.

#### CONSULTATION

Peter Wittkuhn, McLeods Ettienne van Tonder, South West Aboriginal Land and Sea Council

#### STATUTORY CONTEXT

Native Title Act 1993 (Commonwealth)

Aboriginal Heritage Act 1972 (State)

Environmental Protection Act 1986

#### **CORPORATE CONTEXT**

None

#### STRATEGIC IMPLICATIONS

Strategic Community Plan adopted 28 March 2018 -

1.	Community – to enhance and improve a sense of community in the Shire				
	No specific criteria				
2.	Economic – to improve and add to local economic development and activity				
2.3	Improve community connectivity				
3.	Environment – to protect or improve the natural environment				
3.2	Support environmental sustainability initiatives and community forums				
4.	Infrastructure – to maintain / add to infrastructure used by the community				
4.3	Maintain / improve community facilities to an agreed standard				
5.	Civic leadership – to better allocate scarce resources and effectively interact with the community				
5.1	Measures to improve relationship and communication between Council and community				

#### **FINANCIAL IMPLICATIONS**

None

#### **VOTING REQUIREMENTS**

Absolute Majority Required: No

# 1809-11 Council Resolution

Moved Cr Corless-Crowther

Seconded Cr Bantock

That the Shire representatives to the Yued Working Party be considered.

CARRIED For 7 / Against 0

# Officer Recommendation

That the Shire representatives to the Yued Working Party be -

- Shire President
- CEO
- \_\_\_\_\_
- \_\_\_\_\_
- -----

# 1809-12 Council Resolution

Moved Cr Lovelock

Seconded Cr Corless-Crowther

That the Shire representatives to the Yued Working Party be -

- All Councillors; and
- CEO

CARRIED For 7/ Against 0

Reason for variation – to specify representative to meet with the Yued Working Party

# **Commonly-used abbreviations**

CEO Chief Executive Officer

MOU Memorandum of Understanding
NNTT National Native Title Tribunal

SWALSC South West Aboriginal Land and Sea Council

# 11. MEMBER MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

None

# 12. NEW BUSINESS OF AN URGENT NATURE REQUIRING DECISION

Admitted by resolution of Council

# 12.1 Housing

The CEO noted the need for housing and that the matter would be referred to the next Briefing Session. Quality housing is needed to attract staff, and so that they may be located in close proximity to work. Information requested –

- what houses the Shire has and who is in them
- are there grants available
- loans

The President noted that this was for information and not requiring a decision at this time.

# 13. MEETING CLOSED TO PUBLIC

# 13.1 Shire of Victoria Plains Enterprise Bargaining Agreement 2005

File reference			
Report date			12 September 2018
Applicant/proponent			Shire of Victoria Plains
Officer disclosure of interest			None
Previous meeting references			Attached
Prepared by			Ben Macharia – Human Resources Advisor Niel Mitchell, Governance Officer
Authorised by			
Attachment 1	Page		Shire of Victoria Plains (External Employees) Enterprise Bargaining Agreement 2005
Attachment 2	Page		Award vs Agreement Comparison Table (HWL)
Attachment 3	Page		Cost Agreement (WALGA)

#### Reason for confidentiality

This Report is **CONFIDENTIAL** in accordance with Section 5.23 of the *Local Government Act* 1995 which permits the meeting to be closed to the public for business relating to the following –

(2) If a meeting is being held by a council or by a committee referred to in subsection (1)(b), the council or committee may close to members of the public the meeting, or part of the meeting, if the meeting or the part of the meeting deals with any of the following —

(a) a matter affecting an employee or employees

#### **VOTING REQUIREMENT**

Absolute majority required: No

# 1809-13 Officer Recommendation / Council Resolution

Moved Cr Bantock

Seconded Cr Clarke

That the meeting be closed to the public to consider this matter, the time being 3.50 pm.

CARRIED For 7 / Against 0

Remaining in the meeting – All Councillors

CEO

Works & Services Manager

Governance Officer

# **VOTING REQUIREMENT**

Absolute majority required: No

#### 1809-14 Officer Recommendation / Council Resolution

Moved Cr Bantock

Seconded Cr King

That application is made to the Fair Work Commission -

- a) for a declaration that the Shire of Victoria Plains (External Employees) Enterprise Bargaining Agreement 2005 does not apply to the Shire; or
- b) should a declaration not be made or is considered not feasible, to terminate the Shire of Victoria Plains (External Employees) Enterprise Bargaining Agreement 2005

CARRIED For 7 / Against 0

# **VOTING REQUIREMENT**

Absolute majority required:

No

# 1819-15 Officer Recommendation / Council Resolution

Moved Cr Bantock

Seconded Cr King

That the meeting be opened to the public, the time being 4.18 pm.

CARRIED For 7 / Against 0

Returning to the meeting – Ms Rebecca Kelly

Mr Jim Kelly Ms Janine Varley

Reading of Council resolution - The resolution of Council was read aloud.

# 14. CLOSURE OF MEETING

There being no further business, the presiding member declared the meeting closed at 4.23 pm.

# **CERTIFICATION**

These minutes were confirmed at the Ordinary Council Meeting held on 17 October 2018.

Signed

(Presiding member at the meeting which confirmed the minutes)

Date 3-12-2018

Council Minutes are unconfirmed until they have been adopted at the following meeting of Council.