

Minutes Ordinary Council Meeting

23 June 2021

Shire of Victoria Plains
Council Chambers, Calingiri
AND
via E-Meeting Protocol

Commencing – 2.01 pm

DISCLAIMER:

The recommendations contained in this document are officers' recommendations only and should not be acted upon until Council has resolved to adopt those recommendations.

The resolutions of Council should be confirmed by perusing the minutes of the Council meeting at which these recommendations were considered. Resolutions are not considered final until the minutes of the meeting are confirmed or advised in writing by the CEO or authorised person.

Members of the public should also note that they act at their own risk if they enact any resolution prior to receiving official written notification of Council's decision.

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The pace of an eMeeting should be slow and orderly. The following practices will help avoid confusion and support effective eMeetings:

Speak clearly and slowly, as connections may be distorted or delayed;

Always state your name to indicate to the Presiding Member that you wish to speak. Restate your name if the Presiding Member has not heard you at first;

In debate, only speak after the Presiding Member has acknowledged you. Then state your name, so that others know who is speaking;

Follow the Presiding Member's directions and rulings;

If you are unclear about what is happening in an eMeeting, immediately state your name to draw the Presiding Member's attention and enable you to then seek clarification from the Presiding Member;

Avoid looking for opportunities to call Points of Order; instead, politely and respectfully gain the Presiding Member's attention and explain any deviation from your Meeting Procedures, the Local Government Act or any other relevant matter.

Commonly-used abbreviations				
AAS / AASB	Australian Accounting Standard / Australian Accounting Standards Board			
BF Act	Bush Fire Act 1954			
BFB	Bush fire brigade			
CEO	Chief Executive Officer			
CDO	Community Development Officer			
DBCA	Dept of Biodiversity, Conservation and Attractions			
DFES	Dept of Fire and Emergency Services			
DPLH	Dept of Planning, Lands and Heritage			
DWER	Dept of Water and Environmental Regulation			
EHO	Environmental Health Officer			
EFT	Electronic Funds Transfer			
FAM	Finance and Administration Manager			
JSCDL	Parliamentary Joint Standing Committee on Delegated Legislation			
LEMA	Local Emergency Management Arrangements			
LEMC	Local Emergency Management Committee			
LG Act	Local Government Act 1995			
LGGC	WA Local Government Grant Commission			
LPP	Local Planning Policy			
LPS	Local Planning Scheme			
MOU	Memorandum of Understanding			
MRWA	Main Roads WA			
NNTT	National Native Title Tribunal			
OAG	Office of Auditor General			
OCM	Ordinary Council Meeting			
PTA	Public Transport Authority			
RRG	Regional Roads Group			
RTR	Roads to Recovery			
SAT	State Administrative Tribunal			
SEMC	State Emergency Management Committee			
SGC	Superannuation Guarantee Contribution			
SJAA	St John Ambulance Association			
SWALSC	South West Aboriginal Land and Sea Council			
WAEC	WA Electoral Commission			
WALGA	WA Local Government Association			
WSM	Works and Services Manager			
1				

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Minutes

Ordinary Meeting of the Victoria Plains Shire Council

Held in the Calingiri Shire Chambers and via E-meeting Protocol on 23 June 2021 commencing at 2.01 pm

1. DECLARATION OF OPENING

1.1 Opening

The Meeting was declared open by the Shire President at 2.01pm

1.2 Announcements by Shire President

The Presiding Member welcomed Members of the Public to the meeting, for the first time in over 12 months due to the WA State Government moving to Phase 5 Restrictions which allowed Public attendance at Council meetings.

The Presiding Member stated the declaration of the State Emergency and State Health Emergency and the means of conducting meetings under the E-meeting platform, advising Elected Members that the meeting was being recorded for the purposes of Minute Taking and uploading of the recording to the Shire Website for public viewing.

2. RECORD OF ATTENDANCE

Members present Cr P Bantock

Cr D Lovelock Cr J King Cr G O'Brien Cr J Kelly

Cr S Penn - via teleconference

Staff attending CEO – Ms G Teede

Acting Manager Works & Services- Mr A Butcher

Governance Officer – Mr S Fletcher

Shire Planner – Mr J Douglas – via teleconference

RSM - Mr T Bates -via teleconference

CESM – Mr N Parry

Minute Taker - Mrs J Klobas

Apologies Nil

Members of the public Mrs S Woods

Mr M Palmer Mrs N Purser Mr R Buscomb Mrs N McInnes

3. DISCLOSURES OF INTEREST

Refer – Local Government Act, Regulations, Code of Conduct, and Declaration Forms in Councillor

folders.

Type Item Person / Details

3.1 Financial Nil

3.2 Proximity Nil

3.3 Impartiality Cr S Penn – Item 8.1

4. PUBLIC QUESTION TIME

Refer – Local Government Act, Regulations, Local Law and Submission Form & Guidelines circulated.

4.1 Public Questions With Notice

Public Question Time was opened to the floor at 2.05 pm.

4.2 Public Questions Without Notice

Where written questions are not submitted, a summary of the questions and responses are given, as per the Local Government (Administration) Regulations 1996 r.11(e).

Suzanne Woods, Calingiri

- Q1. Could data or statics be provided as to why has the Shire appointed a Community Safety Officer in a relatively safe area?
- A1. CESM to meet legislative capacity. Vehicle and other animal related control matters including bushfire mitigation assistance as well as community engagement and a wholistic view with CCTV.
- Q2. Lease of Old Roads Building Is this going to be decided at the July or August Ordinary Council Meeting.
- A2. Possibly the July 2021 OCM, however the August 2021 OCM is the latest date for a decision to be made.

Mr Malcolm Palmer, Wyening

Advised he is representing the Piawaning Expo in relation to Item 8.6 and stated that Piawaning Expo would like to be given priority relating to leasing Crown Land on the grounds.

Public question time closed at 2.11 pm.

5. PRESENTATIONS AND DEPUTATIONS

5.1 Presentations

Nil

5.2 Deputations

Naomi Purser, Piawaning

Q1 Would Council consider setting aside agenda item 8.6 Proposed
Amalgamation & Change of Purpose of Crown Reserves 18203 & 18204
including Powers to Lease (Piawaning Recreation Reserve & Hall Site) until
there has been community consultation?

I would like to thank President Pauline Bantock, Town Planning Consultant Joe Douglas, Chief Executive Officer Glenda Teede and Community Emergency Services Manager Nic Parry for already responding to my questions prior to today. I am here to ask the Council to set aside the agenda item 8.6 for at least a month so that the local community has had the chance to understand what their elected representatives are voting on. It has taken me several days to understand it. I cannot tell you how much community interest there is in this item. I can tell you there is more than what's in this room today. Any decision to change the purpose and function of land held in management by the Shire on behalf of the State Government is of interest to those using the land.

The reason for this is that there are potentially many future implications for the community if Council votes on this and receives Ministerial approval for the amalgamation. If you consult with the community AFTER the Minister for Lands and the Land Administration Act action occurs, then what possible recourse is left for the community if there is discontent or further concern?

The survey diagram on page 27 shows the Piawaning Hall annexe and outdoor undercover area encroaches onto the larger Reserve 18203. While the town planning consultant has explained why amalgamation is an option to resolve this issue, no other options have been presented. One possible option would be realigning the smaller block Reserve 18204 where the hall sits to encompass the whole building, along the edge of the tennis court east boundary and south to the pine rail fence to include the hall carpark, leech drains and septic systems. Is it possible to Council to consider all options with costings rather than the one presented in the agenda item 8.6?

Is it possible for Item 8.6 to be set aside?

A2. Yes, it is possible for the agenda item to be set aside and this would be decided during the Council meeting.

The Shire Planner advised community consultation will be undertaken by the Shire in due course regarding future possible leasing arrangements for the land once the legal framework and parameters have been established by the Minister for Lands following consideration of the Shire's current proposals.

The Shire Planner also advised that the alternative option of realigning the common boundaries between the two reserves was considered however amalgamation of the two reserves is considered a better option in terms of ongoing management by the Shire as it will be easier and cheaper.

Q2. What are the administrative costs of Reserve for 18204 (versus 18203)?.

A2. The Shire Planner noted he did not believe the Shire maintained those records however he did advise that there would be less administrative costs for managing one Reserve, instead of two.

Robert Buscumb, Piawaning – President of the Piawaning Progress Association.

1. Would Council consider changing the vesting order from 2009?

Understanding that the Shire has many infrastructures to manage and maintain and understanding that the hall was vested to the Shire in 2009, the Piawaning Progress Association would like to visit the option of regaining the control, care, maintenance, and day to day running of the hall and its activities.

Shire Planner – noted the question is answered in full detail within the June Agenda item.

This would alleviate some of the Shire's many burdens in maintaining buildings. Just as an example we have had an issue in the hall with the stage ceiling being damaged. It has been eight months since that damage and having control of the maintenance in house we could have solved the problem earlier.

2. Is it possible for Council to have more community consultation with the community of Piawaning?

There are a number of topics that effect Piawaning which I don't need to go into here, but public consultation with all of the community would be appreciated in the future. As an example, at our AGM earlier this year the only Shire representative that did attend was bombarded with queries and concerns regarding the lack of public consultation on a number of issues in the area.

Cr Kelly – question – is it right that the original hall was built in 1926 and the new hall was built and paid for in the 1952 by the residents.

Mr Buscombe confirmed the Hall was built by the Residents.

Shire of Victoria Plains

Shire Planner noted the ownership of improvements on Crown land generally belongs to the Crown if they are not removed by those who originally bult them once they are no longer required for the approved purpose/s.

Cr Kelly – noted the history of Reserve 18204 – have we gone back on the history?

The Shire Planner noted the history was not researched and is not particularly relevant when considering and determining the future use of the Reserves.

6. APPLICATIONS FOR LEAVE OF ABSENCE

2016-01 Council Resolution

Moved: Cr G O'Brien Seconded: Cr J Kelly

Cr N Clarke requested leave of absence from 15 July 2021 to 15 August 2021 inclusive, however available to attend via E Meeting teleconference.

CARRIED For 6 / Against 1

7. MINUTES OF MEETINGS

7.1 Confirmation of Council Meeting minutes

VOTING REQUIREMENTS

Absolute majority required:

No

2106-02 Officer Recommendation

Moved: Cr N Clarke Seconded: Cr D Lovelock

That the Minutes of the following meeting:

 Ordinary Council Meeting held 26 May 2021 as circulated, be CONFIRMED as a true and correct record.

CARRIED BY UNANIMOUS DECISION OF COUNCIL

8. REPORTS REQUIRING DECISION

8.1 Accounts for Endorsement – May 2021

File reference			F1.8.4
Report date			14 June 2021
Applicant/proponent			Nil
Officer disclosure of interest			Nil
Previous meeting references			Nil
Prepared by			Glenn Deocampo – Finance Manager
Authorised by			Glenda Teede – CEO
Attachments			
Attachment 1	Page	2	Public schedule – in the Attachments to Agenda
		2	Restricted schedule – to councillors under separate cover

PURPOSE

This Item presents the attached List of Accounts Paid, paid under delegated authority, for May 2021.

BACKGROUND

As per Local Government Act and Financial Management Regulations.

COMMENT

Each month Council is to be advised of payments made during the preceding month, the amount, payee, date and reason for payment.

CONSULTATION

None

STATUTORY CONTEXT

Local Government Act 1995 -

• s.6.8(2)(b) – expenditure is to be reported to the next ordinary meeting of Council

Local Government (Finance) Regulations 1996 -

- r.13 Payments for municipal fund or trust fund
 - (1) the Chief Executive Officer is to provide a list of accounts paid from the Municipal fund or Trust fund, a list of all accounts paid each month showing for each account paid
 - a) The payee's name
 - b) The amount of the payment
 - c) The date of the payment
 - d) Sufficient information to identify the transaction
 - (2) the listing to be presented to the Council at the next ordinary meeting of Council after preparation.

CORPORATE CONTEXT

Delegations Register –

- 3.2 – Municipal Fund and Trust Fund – Payments from Bank Accounts

- o CEO authorised, subject to conditions
- o compliance with legislation and procedures
- o Minimum of 2 signatories with varying level of authorisation

FINANCIAL IMPLICATIONS

All payments are in accordance Council's adopted budget.

VOTING REQUIREMENTS

Absolute Majority Required: No

2106-03 Officer Recommendation / Council Resolution

Moved: Cr N Clarke Seconded: Cr J King

That the payments made for May 2021 from the Municipal Bank Account/Trust Bank Account as per the attached listing and summarised below, and the Credit Card Reconciliation/Statement be **ENDORSED**:

Payment type	References from – to	\$ Amount
Creditor EFT Payments**	9862 - 9932	352,638.00
Creditor Cheque Payments		0.00
Direct Debit Payments**	DD12514 - DD12559	73,673.76
Salaries & Wages EFT	PE 12.05 21, PE 26.05.21	81,256.72
Credit Card Statements Fuel Card – Wright Express	DD12527.1 DD12527.2	280.98 458.93
Trust Payments		0.00
	TOTAL	\$508,308.39

Local Spending	\$	%
Local Supplier	67,185.94	13.22
Payroll	81,256.72	15.99
Total	148,442.66	29.20

^{**}includes salary and wages deductions, and SGC

CARRIED For 5 / Against 2

Cr J Kelly and Cr S Penn voted against the motion.

8.2 Monthly Financial Statements – May 2021

File reference			
Report date			18 June 2021
Applicant/proponent			Shire of Victoria Plains
Officer disclosure of interest		est	Nil
Previous meeting references		es	Nil
Prepared by			RSM – Travis Bate
Authorised by			Glenda Teede
Attachments			
Attachment 1 Page 13		13	Monthly Financial Statements – 31 May 2021

PURPOSE

To receive the monthly financial statements for the period ending 31 May 2021.

BACKGROUND

Section 6.4 of the Local Government Act 1995 requires a Local Government to prepare financial reports.

The Local Government (Financial Management) Regulations 34 & 35 set out the form and content of the financial reports which have been prepared for the periods as above and are presented to Council for approval.

COMMENT

The 30 April 2021 Monthly Financial Statements are presented for consideration.

Explanations for the significant variances have been reported in Note 2. Most variances for the month were classified as timing variances.

CONSULTATION

RSM

CEO

STATUTORY CONTEXT

Local Government (Financial Management) Regulations 1996 –

 r.34 – financial activity statement required each months and details of what is to be included

CORPORATE CONTEXT

None

FINANCIAL IMPLICATIONS

None

VOTING REQUIREMENTS

Absolute Majority Required: No

2106-04 Officer Recommendation / Council Resolution

Moved: Cr D Lovelock Seconded: Cr N Clarke

That Council **RECIEVE** the 31 May 2021 Monthly Financial Reports as presented:

CARRIED For 5 / Against 2

Cr J Kelly and Cr S Penn voted against the motion.



8.3 Annual Electors Meeting 3 May 2021 (for 2019/2020)

File reference			
Report date			16 May 2021
Applicant/proponent			Shire of Victoria Plains
Officer disclosure of interest			Nil
Previous meeting references			23 March 2021 OCM 2003-06
Prepared by			Sean Fletcher, Governance Officer
Authorised by			CEO
Attachments			
Attachment 1	Page	46	Minutes of the Annual Electors Meeting 3 May 2021

PURPOSE

To consider decisions made at the Annual Electors Meeting regarding the 2019/2020 financial year and other matters held on 3 May 2021.

BACKGROUND

Council resolved at its meeting on 24 March 2021 to hold the Annual meeting of Electors on 28 April 2021. However, the meeting was deferred to 3 May 2021 due to matters regarding the most recent Perth/Peel/Rottnest COVID lockdown and unavailability of officers to assist, accordingly.

COMMENT

Although there were no decisions made at the meeting, it would be prudent for Council to familiarise itself with the content of the minutes including questions raised. These are provided in Attachment 1 to this report.

CONSULTATION

Nil

STATUTORY CONTEXT

Local Government Act 1995

- (1) All decisions made at an electors' meeting are to be considered at the next ordinary council meeting or, if that is not practicable:
 - (a) at the first ordinary council meeting after that meeting; or
 - (b) at a special meeting called for that purpose

CORPORATE CONTEXT

Strategic Community Plan

Civic	to better allocate scarce resources and effectively interact with the				
Leadersh	ip community				
5.1	Implement measures to improve relationship and communication between Council and community	 Implementation of initiatives to better connect 			

5.2	Improve elected member performance	Council with the community
5.3	Develop an advocacy and lobbying capacity	and associated matters.
5.4	Measures to improve organisational efficiency	

Corporate Business Plan

- Strategy 5.1: Implement measures to improve relationship and communication between Council and community
- 5.1.2 Continue to actively engage with the community
- Strategy 5.4: Measures to improve organisational efficiency:

5.4.1:	Review, update and maintain strategic and operational plans
5.4.2	Maintain accountability and financial responsibility in accordance with Long
	Term Financial Plan
5.4.3	Maintain controls to promote a high level of legislative compliance throughout
	the organisation
5 4 5	Maximise operational efficiencies whilst maintaining appropriate controls

Risk Management

There are no matters of risk regarding this item

FINANCIAL IMPLICATIONS

Nil

VOTING REQUIREMENTS

Absolute majority required:

No

2106-05	Officer Recommendation / Council Resolution

Moved: Cr D Lovelock Seconded: Cr N Clarke

That Council in accordance with section 5.33(1) of the *Local Government Act 1995* **NOTE** that there were no decisions made for its consideration at the Annual Electors Meeting held on 3 May 2021.

CARRIED BY UNANIMOUS DECISION OF COUNCIL

Mr T Bates, RSM, withdrew from the meeting via teleconference at 2.53pm and did not return.

8.4 Review of Delegation Register(s) 2020-2021

File reference			
Report date			15 June 2021
Applicant/propor	nent		Council; CEO
Officer disclosur	e of interest		Nil
Previous meeting references			OCM June 2020
Prepared by			Sean Fletcher, Interim Governance Officer
Authorised by			CEO
Attachments			
Attachment 1	Page	58	Explanatory Memorandum – Review of Delegations 2021
Attachment 2	Page	163	Delegations Register – Final Draft for Adoption

PURPOSE

The purpose of this report is to:

- Assist Council complete its 2020/2021 review of the delegations applicable to the CEO; and
- To confirm that the CEO has completed her review of the delegations to others;
- And to correctly appoint those as authorised officers to issue permits to burn clover.

BACKGROUND

Under Section 5.42(2) of the Local Government Act, at least once every financial year, delegations are to be reviewed by the delegator. Regarding the Shire of Victoria Plains, this means that once each financial year:

- Council must review its delegations to the CEO;
- The CEO must review their delegations to others. These delegations consist of two types:
 - On delegations from Council to the CEO and from the CEO to staff/others regarding the Local Government Act or other legislation; and
 - On delegations from the CEO regarding specific powers the CEO has under the Local Government Act or other legislation to staff/others.

The author, at the request of the CEO, has now completed the 2020/2021 review on behalf of the CEO regarding delegations from Council to CEO and delegations from the CEO to others and presents both matters for Council's information and consideration.

COMMENT

The purpose of a delegation is to provide for administrative efficiencies including passing on to the CEO the Council's authority allowing certain matters of administration to occur as it cannot carry out the administration function itself. Both the Local Government Act and the Model Codes of Conduct Regulations along with the Shire's Code of Conduct for Elected Members, Committee Members and Candidates provide for this requirement.

The Shire of Victoria Plains, like many local governments, has the one delegations register to cover both Council and the CEO. Each delegation is set out so that:

- The Primary Delegation is mentioned first. This confirms that the Council is delegating its authority to the CEO;
- The Sub-Delegation. This action confirms that the CEO is delegating the authority to another officer. Council has no say regarding who the CEO can on delegate to;

 The rest of the delegation confirms how it will be applied including any restrictions or limitations.

The author had planned, with the current review, to use the WALGA model to put all delegations into the new format. However, this has not occurred due to time constraints, the need to implement new statutory requirements regarding changes to the Local Government Act and some resourcing restraints as well. Ideally, the plan is to convert to the new format as part of the next annual review.

Explanatory Memorandum – Council to CEO

The following is a summary of the changes proposed and of the explanations as set out in Attachment 1 – Explanatory Memorandum – Review of Delegations June 2021 and the Draft Delegations Register 2021-2022:

Delegation		Change to	
No.	Title	Delegation	Effect of proposed change
1.1.1	Appointment of Authorised person	Amendments Building Regulations — Power to Infringe — Revised Explanation CEO to Appoint Authorised Officers — Explanation Included	A more meaningful explanations has been included: This is for the purposes of issuing Building Act 2011 Infringement Notices (Building Reg.70(2) prescribes s.9.10(1) of the Local Government Act 1995 as the enabling power.) Explanation inserted that the CEO now has authority to appoint authorised persons in their own right as listed under section 9.10 (1) and section 9.1(2): (a) this Act (Local Government Act 1995); (b) the Caravan Parks and Camping Grounds Act 1995; (c) the Cat Act 2011; (d) the Cemeteries Act 1986; (e) the Control of Vehicles (Off-road Areas) Act 1978; (f) the Dog Act 1976; (g) subsidiary legislation (local law) made under an Act referred to in any of paragraphs (a) to (f); (h) a written law prescribed for the purposes of this section.
1.1.4	Cat Act 2011 Authorised Person	Deleted	The authority for Council to delegate the function to appoint an authorised person under the Cat Act was removed when the power was given to the CEO to appoint authorised persons under s9.10(1) and (2) of the Local Government Act re the Cat Act

Delegation		Change to		
No.	Title	Delegation	Effect of proposed change	
1.1.5	Dog Act 1976 Authorised Person	Deleted	The authority for Council to delegate the function to appoint an authorised person under the Dog Act was removed when the power was given to the CEO to appoint authorised persons under s9.10(1) and (2) of the Local Government Act re the Dog Act	
1.2	Acting CEO – Appointments	Deleted	The appointment (employment) of an Acting CEO cannot be delegated as the LG Act says the council is not to employ a person in the position of CEO unless it is satisfied the person is suitably qualified and is satisfied with the provisions of the proposed employment contract by way of an absolute majority.	
2.3	Confidential Records Inspection	Deleted	The CEO is directly responsible for managing all Shire records. This includes refusing the release of information that is not relevant to a person's role, that is an exclusion under the LG Act from public inspection, is not current and which would divert a substantial and unreasonable portion of the Shire's resources away from its other function.	
Section 8	Personnel	Deleted	The matters regarding personnel are the responsibility of the CEO. This section was deleted 24 June 2020, but somehow the text was left in the Delegation Register	

Delegation		Change to	
No.	Title	Delegation	Effect of proposed change
16,1	Restricted Access Vehicles on Shire Roads	Deleted	The delegation to the CEO to determine any application referred from Main Roads WA to use heavy haulage vehicles (Restricted Access Vehicles) on any local road in the District, is not a delegation.
			There is no head of power in any legislation that allows such a delegation.
			This matter is dealt with by way of policy in Policy 16.1 Restricted Access Vehicles on Shire Roads. However, the policy:
			 Is out of date regarding Main Roads WA requirements regarding RAV; Allows for the charging of user contributions through the issue of the CA07 letter: In 2019 the State Solicitor ruled that local governments cannot charge for "access to the network"; WALGA is still resolving this matter with Main Roads WA.
			 WALGA has developed a policy for use by local governments that meet Main Roads WA Heavy Haulage requirements
			Under the heavy Haulage system, the CEO representing the Shire would assess any applications received administratively.
17.1	Issuing of Burning Permits – Fire Control Officers	Deleted	Delegation 17.1 is not a delegation as under s.18 (6) of the Bush Fires Act (BF Act) it is very clear that a burning permit is obtained from a Bush Fire Control Officer (BFCO) of the Local Government (or the CEO in the absence of the BFCO). In other words, this is a direct power by the BF Act to the BFCO. In terms of policy, the role and responsibilities
			of a BFCO, including the issue of permits, will be set out in the Shire's forthcoming Volunteer Bush Fire Brigade Guidelines.

Delegation		Change to	
No.	Title	Delegation	Effect of proposed change
17.2	Issue of Clover Burning Permits – Clover Burning Permit Officers	Deleted	Delegation 17.2 is not a delegation as under r.16 and r.18 of the Bush Fires (BF Act Regulations) it is very clear that a clover burning permit can only be obtained from an authorised person i.e.: The Shire CEO; or An authorised officer duly appointed by the Shire. The CEO has the power to issue a clover burning permit under Delegation 5.1. However, the CEO already has this power as a direct function under the BF Act
			Regulations. If Council wants to appoint authorised officers re the issue of permits for the burning of clover, other than the CEO, it is suggested that the practice continues re this being conducted by the Chief Bush Fire Control Officer and the Deputy Chief Bush Fire Control Officer.
			A policy is not required in this instance. A copy of Council's resolution can be incorporated into the Shire's forthcoming Volunteer Bush Fire Brigade Guidelines.

Included with the Explanatory Memorandum is a copy of the current delegations from Council to the CEO that are recommended to be changed, revoked or deleted.

CEO to Officers

By way of information, the CEO advises that she has revised her delegation to officers to reflect the change in position title or role as follows:

Delegation		Change to		
No.	Title	Delegation	Effect of proposed change	
3.2, 3.3, 3.4, 3.5, 3.7, 3.8, 3.9, 4.1, 4.2, 4.3, 4.4, 4.5, 4.6, 7.1, 11.2, 11.3, 13.9, 15.1	Various	Role changed from Office Manager to Manager Finance	Recognises the correct position to enact the delegations	
3.4, 3.5	Various	Includes Rates Officer	Rates Officer has direct responsibility for such matters	
4.2, 4.3, 4.4, 4.5, 4.6, 7.1, 10.5, 11.3, 15.1	Various	Function changed from Ranger to Community Safety Officer	Recognises the correct position to enact the delegations	

These changes have been made through the Delegations Register provided in Attachment Two.

CONSULTATION

- CEO
- OCM/Reception Officer

CEO and other key officers at the agenda settlement on 18 June 2021.

STATUTORY CONTEXT

5.42. Delegation of some powers and duties to CEO

- (1) A local government may delegate* to the CEO the exercise of any of its powers or the discharge of any of its duties under
 - (a) this Act other than those referred to in section 5.43; or
 - (b) the Planning and Development Act 2005 section 214(2), (3) or (5).
 - * Absolute majority required.
- (2) A delegation under this section is to be in writing and may be general or as otherwise provided in the instrument of delegation.
- **5.43.** Limits on delegations to CEO includes those matters that cannot be delegated to the CEO and hence other staff and committees of council e.g. any matter requires an absolute majority by council, appointing an auditor, borrowing money.
- **5.44. CEO** may delegate powers and duties to other employees CEO can undertake sub-delegations.
- **5.45.** Other matters relevant to delegations under this Division Confirmation of the Interpretation Act re time, amending or revoking delegations must be by absolute majority and the concept of acting through.
- **5.46.** Register of, and records relevant to, delegations to CEO and employees CEO is to keep a register of Council delegations to CEO and CEO delegations to employees. Delegator is to review the delegations made once every financial year.

CORPORATE CONTEXT

Corporate Business Plan

Civic	to better allocate scarce resource	s and effectively interact with the
Leaders	ship community	
5.1	Implement measures to improve relationship and communication between Council and community	 Implementation of initiatives to better connect Council with the community
5.2	Improve elected member performance and associated matters.	
5.3	Develop an advocacy and lobbying capacity	
5.4	Measures to improve organisational efficiency	

Under 5.4, correct delegations in place lead to overall improved efficiency of the organisation.

Risk Management (Risk Governance Framework)

Consequence:	Likelihood:	Risk	Risk Acceptance	Outcome
Compliance	Likely			
Major (5) ie Imposed penalties to Shire/Officers Failure to delegate properly has been a key focus and finding in previous inquiries into councils and officers	At least once per year (4) A review of delegations must be completed once each financial year	E (20)	Council/CEO Controls are adequate at this point in time, although advising governance of new staff appointments requiring a delegation need to be improved (timing)	Council has successfully reviewed its delegations for the last two years and the CEO has implemented instruments of delegation, hence the risk is currently low.

FINANCIAL IMPLICATIONS

Nil

VOTING REQUIREMENTS

Absolute majority required:

Yes

BY ABSOLUTE MAJORITY

2106-07	Officer Recommenda	tion / Council Resolution

Moved: Cr G O'Brien Seconded: Cr J King

- 1. In accordance with s.5.46(2) of the *Local Government Act 1995* confirms it has completed the review for the 2019-2020 Financial Year regarding the delegations it has made under Division 4.
- Confirms by absolute majority the changes made to the delegations to the CEO as set out in Attachment 1 Explanatory Memorandum Review of Delegations June 2021 and Sections 1 – 16 in the Delegations Register 2021 – 2022 in Attachment Two. This includes:
 - a. Deleting, amending or revoking the following Delegations as follows:
 - i. Inclusion of improved clarification regarding how Delegation 1.1.1 *Local Government Act 1995* Authorisations applies:
 - 1. Building Regulations Power to Infringe;
 - 2. CEO to Appoint Authorised Officers LG Act.
 - ii. Deleting Delegations:
 - 1. 1.1.4 Cat Act 2011;
 - 2. 1.1.5 Dog Act 1976;

- 3. 1.2 Acting CEO Appointment;
- 4. 2.3 Confidential Records Inspection;
- 5. Section 8 the text from Deleted Delegations enacted 20 June 2020:
- 6. 16.1 Restricted Access Vehicles on Shire Roads;
- 7. 17.1 Issuing of Burning Permits Fire Control Officers;
- 8. 17.2 Issue of Clover Burning Permits Clover Burning Permit Officers
- Authorises the Shire President to sign the Instrument of Delegation to the CEO regarding Sections 1 – 16 of the Delegations Register. This includes the changes referred to in Point 2 of this resolution.
- Acknowledges the CEO's advice that she has completed the review of her delegations to others:
 - a. In accordance with 5.46(2) of the *Local Government Act 1995* made under Division 4 for the 2019-2020 Financial Year.
 - b. In accordance with other legislation.

CARRIED BY ABSOLUTE MAJORITY CARRIED BY UNANIMOUS DECISION OF COUNCIL

2106-08 Officer Recommendation / Council Resolution

Moved: Cr N Clarke Seconded: Cr D Lovelock

That Council adjourn for afternoon Tea at 2.59pm.

CARRIED BY UNANIMOUS DECISION OF COUNCIL

That Council recommenced the meeting at 3.15pm with Joe Douglas, the Shire Planner, rejoining the meeting at 3.17pm via teleconference.

BY SIMPLE MAJORITY

2106-09 Officer Recommendation / Council Resolution

Moved: Cr N Clarke Seconded: Cr J King

- 5. In accordance with Regulation 16 of the *Bush Fires Regulations 1954* the following are duly appointed as authorised officers to grant permits to burn clover:
 - a. Chief Bush Fire Control Officer;
 - b. Deputy Chief Bush Fire Control Officer.

CARRIED BY UNANIMOUS DECISION OF COUNCIL

8.5 Expiry of Calingiri & Yerecoin Sewerage Scheme Licence WL34

File reference			CA 2.2
Report date			18 June 2021
Applicant/proponent			Economic Regulation Authority (ERA)
Officer disclosure of interest			Nil
Previous meeting references			Nil`
Prepared by			Allan Ramsay Environmental Health Officer/Building Officer
Authorised by			Glenda Teede, Chief Executive Officer
Attachments	Attachments		
Attachment 1	Page	181	Letter form the ERA dated 11 February 2021 -Application to re-new Licence WL34
Attachment 2	To be provided	182	Letter from the ERA dated 20 May 2021

PURPOSE

For Council's endorsement to postpone renewing the Calingiri and Yerecoin Sewerage Scheme Licence until the expiry of the exemption period 6 July 2022.

To provide Council information on the importance to ensure that the Calingiri and Yerecoin sewerage schemes are maintained, and the Asset Management System (AMP) is updated and used prior to the expiry of the exemption period.

BACKGROUND

n the year 2016 the Minister for Water; Sports and Recreation; Forestry the Hon Mia Davies MLA Minister for Water, granted a class exemption for five years to selected local governments for the provision of sewerage and/or non -potable water services. The exemption was to reduce the regulatory burden for these service providers and the administration costs to government.

The Shire of Victoria Plains was one of many local governments that received an exemption. There were several local governments that did not receive an exemption due to their sewerage systems not up to an acceptable standard.

Two important paragraphs in the 2016 letter from the Minister stated:

"The Department of water will undertake a review of the class exemption, five years from the date of commencement. The review will examine the effectiveness and efficiency of the local governments' provision of the exempted water services, in line with the principals set out in the attached documents. The Department may contact the Shire of Victoria Plains for information/documentation on its water services system at any time prior to the review (for example, information will be sought if the Department receives a complaint about the Shire of Victoria Plains' service.

I would encourage the Shire to undertake an assessment of its water services assets on a periodic basis. The way such an assessment is undertaken will be at the discretion of the Shire. However, it is recommended that the assessment is

conducted by an independent auditor/consultant, with suitable experience and qualifications in engineering/construction".

During the exemption period, the Department of Water have requested an annual report on the condition of the sewerage system which has been provided each year, the last annual report included a condition report following a full assessment of the system by pressure cleaning the sewer pipes then CCTV work on all the pipes and access hatches.

In the meantime, the Shire of Victoria Plains' Water Services licence expired on the 28 April 2021. A licence is not technically required until the expiry of the exemption period. However, the Economic Regulation Authority (ERA) has asked the Shire to renew the licence now which will require a technical assessment based on previous operational audits and asset management systems review of the Shire and its licence history.

Various work has been carried out on the sewerage system over the past several years which has included pressure cleaning the sewer pipes, CCTV camera work and a condition report on the system. Other important items include:

- The Shire has raised the sewer rate at 10% per year to help build up the sewerage reserve fund.
- Some work has been carried out on the AMP which is still not completed.
- Council approved a budget amount through municipal funds of some \$27,000.00 to pay for maintenance work which was very important to enable the condition report;
- The Shire has recently received a grant from the Local Roads and Community
 Infrastructure Programme, of which Council allocated \$50,000.00 to the sewerage
 account to pay for much needed work on the system. This work will need to be
 undertaken soon, then the Asset Management Plan (AMP) can then be completed.

COMMENT

The Shire has the option to renew the licence now and spend money on an independent technical assessment or wait till the expiry of the exemption period. By leaving the decision to renew the licence till the expiry of the exemption period will give the Shire time to have all the maintenance issues carried out plus have a workable AMP. It would also mean more chance of passing an independent technical assessment of the sewerage system.

The Shire was given a five-year exemption already so there could be a possibility that the Minister approves another five-year exemption. In this case, a valid licence would not be required.

Section 7 of the Water Services Act allows the minister to exempt a class of person from the requirement of a licence in a specified area if the Minister is satisfied that it would not be contrary to the public interest. The exemption must be in writing.

Another option would be for the Shire to request the Water Corporation take over the management and running of the sewerage system. The Water Corporation have the experience and equipment to carry out maintenance. It would take a lot of pollical pressure off Council if the sewer rate was increased to cover costs. It could easily double just to break even.

CONSULTATION

Economic Regulation Authority

STATUTORY CONTEXT

Section 13 of the Water Services Act 2012 – a licensee must apply to the ERA if it wants to renew its license before it expires

Health (Miscellaneous Provisions) Act 1911 Part 1V – Sanitary provisions

CORPORATE CONTEXT

Nil

FINANCIAL IMPLICATIONS

Extra cost for an independent technical assessment of approximately \$10,000.00

Extra consultant fees in making the systems comply – extra assessment required after rectification work approximately \$5,000.00.

Please note that maintenance cost which must be done, in any case, is not factored into the financial implications as they must be done irrespectively.

VOTING REQUIREMENTS

Absolute majority required: No

2106-10 Officer Recommendation / Council Resolution

Moved Cr D Lovelock

Seconded Cr N Clarke

- That Council endorse the deferral to licence the Water Licence for the Calingiri and Yerecoin Sewerage Systems
- That Council endorse the Chief Executive Officer to write a letter to the Economic Regulation Authority advising not to renew the Water Licence until the expiry of the exemption period 6 July 2022
- That Council endorse the expenditure of the amount of \$50,000.00 grant from the Local Roads Infrastructure Programme on maintenance of the Calingiri and Yerecoin Sewerage Scheme.
- That Council endorse the completion of the Sewerage Scheme Asset Management Plan after the expenditure of the \$50,000.00 grant from the Local Roads and Infrastructure Programme on maintenance of the Calingiri and Yerecoin Sewerage Scheme:
- That Council consider increasing the sewerage rate 10% in the 2021-22 financial year; and
- That Council make enquires, as a group, with other local government water licence operators and consider the option of handing over the sewerage operation and ownership of the sewerage schemes to the Water Corporation.

CARRIED BY UNANIMOUS DECISION OF COUNCIL

8.6 Proposed Amalgamation & Change of Purpose of Crown Reserves 18203 & 18204 including Powers to Lease (Piawaning Recreation Reserve & Hall Site)

File reference	TBC
Report date	16 June 2021
Applicant/Proponent	Shire of Victoria Plains
Officer disclosure of interest	Nil
Previous meeting references	Motion No.123/09 on 21 April 2009 – New Management Order for Crown Reserve 18204
Prepared by	Mr Joe Douglas – Town Planning Consultant
Authorised by	Ms Glenda Teede - CEO
Attachments	
Page 184	Attachment 1 – Survey Diagram by FM Surveys

PURPOSE

To assist Council's consideration and determination of a proposal to request the Minister for Lands approval to amalgamate Reserves 18203 and 18204 in the Piawaning townsite into one (1) new combined reserve with a new management order issued in favour of the Shire of Victoria Plains for 'Recreation, Camping, Showground and Community Purposes' with power to lease all or part of the land for a period not exceeding 21 years subject to the Minister's approval.

BACKGROUND

In February 2021, the Shire engaged FM Surveys to repeg the boundaries of Crown Reserves 18203 and 18204 located on the corner of Denton Street and Waddington-Wongan Hills Road, Piawaning to assist the local community's efforts to install some new boundary fencing and help plan for the future development and use of the subject land. The Shire's action in this matter was required and authorised given both reserves are the subject of a management order issued in favour of the Shire by the Minister for Lands pursuant to section 46(1) of the Land Administration Act 1997.

Reserve 18203 is a 'C' class reserve comprising five (5) separate lots owned by the State of Western Australia that has been under the care, control and management of the Shire since August 1954 for the designated purpose 'Recreation'. This reserve comprises a total area of 12.3202 hectares, is classified 'Parks and Recreation' reserve in the Shire of Victoria Plains Local Planning Scheme No.5 and has been developed by the Shire over many years for active recreational purposes (i.e. sporting ovals and tennis courts including various associated improvements).

Reserve 18204 is also a 'C' class reserve comprising one (1) lot with a total area of 1,661m² that is owned by the State of Western Australia and has been under the care, control and management of the Shire since May 2009 for the designated purpose 'Hall'. This reserve is also classified 'Parks and Recreation' reserve in the Shire of Victoria Plains Local Planning Scheme No.5 and has been developed by the Shire and local community over many years for the purposes of a community hall.

In April 2009 Council resolved to accept a request from the Piawaning Progress Association for the Shire to take over the management of Reserve 18204 to enable the Shire to be eligible for, and take advantage of, State and Commonwealth government funding programs to make the Piawaning Hall's future more sustainable and improve social opportunities in the town. That request was approved by the Minister for Lands in May 2009 with a new management order subsequently issued in favour of the Shire.



Reserve Location & Configuration Plans (Source: Landgate 2021)

COMMENT

The recent boundary identification and repegging work undertaken by FM Surveys confirmed some of the existing fencing along the western, southern and eastern boundaries of Lot 29, which comprises the northern half of Reserve 18203, has not been constructed on the land's designated boundaries (see Attachment 1). It is understood the Piawaning Expo Incorporated has been advised of this issue and are now considering removing some of this existing fencing and constructing new fencing on the land's designated boundaries subject to the Shire CEO's final approval regarding the location and type of fencing proposed to be used.

The boundary identification and repegging work also confirmed previous building extension works to the community hall on Reserve 18204 have resulted in this building now physically encroaching upon a small portion of Reserve 18203 located immediately south. This encroachment is highly problematic in terms of ongoing management of both reserves as well as any future possible extensions to the existing hall building on Reserve 18204 which cannot be approved until the encroachment issue is resolved.

In order to resolve the building encroachment issue and provide for the coordinated management and use of both reserves for recreation and other community related purposes, including the annual Piawaning Expo which is organised and managed by the Piawaning Expo Incorporated, it is recommended that Council consider requesting the Minister for Lands approval, pursuant to section 51 of the Land Administration Act 1997, to amalgamate Reserves 18203 and 18204 into one (1) new combined reserve with a new management order issued in favour of the Shire for 'Recreation, Camping, Showground and Community Purposes' with power to lease all or part of the land for a period not exceeding 21 years. Advice received from the Lands Division of the Department for Planning Lands and Heritage has confirmed that Reserve 18204 will need to be cancelled along with the respective management orders for both reserves with the land comprising Reserve 18204 to then be amalgamated with Reserve 18203 with a new management order for all the intended purposes issued thereafter including powers to lease all or part of the land.

In relation to the proposed leasing powers, it is understood the Piawaning Expo Incorporated have expressed interest in leasing part of the land comprising the proposed new amalgamated reserve to develop a number of proposed new improvements to accommodate the Piawaning Expo, other community based activities and overnight camping. By requesting the Minister for Lands approval for the list of uses outlined above, as well as powers to lease all or part of the land, the Piawaning Expo Incorporated's proposals may then be formally considered by Council and referred to the Department for Planning, Lands and Heritage for final approval by the Minister if they are deemed suitable and appropriate.

CONSULTATION

Not required or deemed necessary. The reporting officer has however had discussions with the Shire's Chief Executive Officer and Mr Malcolm Palmer who is understood to be an authorised representative of the Piawaning Expo Incorporated. Advice was also sought and obtained from the Lands Division of the Department for Planning, Lands and Heritage.

STATUTORY CONTEXT

• Land Administration Act 1997

- Part 4, Section 46 'Care, control and management of reserves'; and
- Part 4, Section 51 'Cancelling, changing etc. reserves, Minister's powers as to'.
- Shire of Victoria Plains Local Planning Scheme No.5
 - Part 2 'Reserves'

CORPORATE CONTEXT

- Policy Manual 2019
 - Policy No.14.4 Asset Management

FINANCIAL IMPLICATIONS

Nil immediate financial implications for the Shire aside from the administrative costs associated with preparing this report and the subsequent submission to the Department for Planning, Lands and Heritage requesting the Minister for Lands approval which has been provided for in Council's annual budget for the 2021/22 financial year.

It is significant to note the Department for Planning, Lands and Heritage has confirmed there will be no survey costs, no document preparation costs and no Landgate registration fees to give effect to Council's request in this matter if it is ultimately approved by the Minister for Lands.

VOTING REQUIREMENTS

Absolute majority required: No

2106-11 Procedural Motion

Moved: Cr D Lovelock Seconded: Cr J Kelly

That this item be adjourned for a period of one month.

CARRIED BY UNANIMOUS DECISION OF COUNCIL

Officer Recommendation

That Council resolve to request the Minister for Lands approval, pursuant to section 51 of the Land Administration Act 1997, to:

- i) cancel Crown Reserve 18204 on the corner of Denton Street and Waddington-Wongan Hills Road, Piawaning including its current management order;
- amend Reserve 18203 on the corner of Denton Street and Waddington-Wongan Hills Road, Piawaning by including all land comprising Reserve 18204 by way of a Crown land amalgamation;
- iii) **change** the current designated purpose of Crown Reserve 18203 from 'Recreation' to 'Recreation, Camping, Showground and Community Purposes'; and
- iv) **cancel** the current management order for Crown Reserve 18203 and issue a new management order to the Shire of Victoria Plains with power to lease all or part of the land for a period not exceeding 21 years subject to the Minister's approval.

MEMBER MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil

10. NEW BUSINESS OF AN URGENT NATURE REQUIRING DECISION

Admitted by resolution of Council

Nil

11. MEETING CLOSED TO PUBLIC - CONFIDENTIAL ITEMS

11.1 Matters for Which the Meeting May Be Closed

Nil

12. CLOSURE OF MEETING

There being no further business, the Presiding Member declared the meeting closed at 3.20pm.

CERTIFICATION

July 2021. These minutes were confirmed at the Ordinary Council Meeting held on 2021.

Signed

(Presiding member at the meeting which confirmed the minutes)

Council Minutes are unconfirmed until they have been adopted at the following meeting of Council.